

UNCLASSIFIED

AK7

CONFIDENTIAL

RELEASED IN PART  
B6

PAGE 01 USUN N 02161 01 OF 03 210200Z  
ACTION IO-16

INFO	LOG-00	AF-01	ARA-01	CIAE-00	C-01	OASY-00	DODE-00
	EAP-01	EUR-01	HA-09	H-01	TEDE-00	INR-00	LAB-01
	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00
	SS-00	TRSE-00	T-00	USIE-00	SA-01	PMB-00	/045W
				-----499350 210201Z /38			

O 210144Z MAY 94  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 6612  
INFO UN SECURITY COUNCIL COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 002161

E.O.12356: DECL:OADR  
TAGS: PREL, UNSC  
SUBJECT: UN REACTS TO PDD-25

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THERE WAS A WIDE-RANGING AND OPEN DISCUSSION BETWEEN USUN AND MANY HIGH-RANKING OFFICIALS FROM THE UN ON PDD-25 ON MAY 18. WHILE MANY OFFICIALS EXPRESSED APPRECIATION FOR PAST US ASSISTANCE AND APPLAUDED VARIOUS ELEMENTS OF THE NONPAPER ON US POLICY TOWARD MULTILATERAL OPERATIONS, A GREAT MANY QUESTIONS FOCUSSED ON THE CRITERIA FOR US APPROVAL OF, AND POSSIBLE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02161 01 OF 03 210200Z  
PARTICIPATION IN, AN OPERATION, REVEALING A FEAR THAT THE US CRITERIA WOULD TRANSLATE INTO THE SLOWING OF THE APPROVAL PROCESS OR EVEN A REDUCTION IN THE NUMBERS OF APPROVALS OF OPERATIONS. END SUMMARY.

3. ON MAY 18 USUN AND UN OFFICIALS MET TO DISCUSS THE NONPAPER ON "US VIEWS ON IMPROVING UN PEACE OPERATIONS." THERE WERE ROUGHLY 40 UN OFFICIALS IN ATTENDANCE, INCLUDING [REDACTED]  
[REDACTED]

FOIA B6

UNCLASSIFIED

UNCLASSIFIED

FOIA B6

[REDACTED] THE HEAD OF THE UN SITUATION ROOM, AND OTHERS FROM LEGAL, HUMANITARIAN AFFAIRS, DPKO, DPA, AND FOD. AMONG THOSE FROM USUN WERE AMBASSADOR INDERFURTH, COL. CLONTZ (MSC), JOHN BLANEY (ECOSOC), MICHAEL SHEEHAN (POLMIL), AND LINDA SHENWICK (RM). THE GENERAL INTENT OF THE MEETING, AS STATED BY AMBASSADOR INDERFURTH, WAS TO ALLOW UN OFFICIALS TO RESPOND TO THE NONPAPER, TO CONVEY THESE CONCERNS TO WASHINGTON, AND THEN TO ESTABLISH SMALLER WORKING GROUPS THAT WOULD DEVELOP SPECIFIC ELEMENTS OF THE NONPAPER.

ON CRITERIA FOR APPROVING AN OPERATION  
-----

4. MANY UN OFFICIALS FOCUSSED ON THE CRITERIA TO BE APPLIED BY THE US FOR APPROVING AND RENEWING A PEACEKEEPING OPERATION, VOICING A GENERAL CONCERN THAT THE US'S STANDARDS WILL EITHER DELAY THE AUTHORIZATION OF A PEACEKEEPING OPERATION IF NOT

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 02161 01 OF 03 210200Z  
SEVERELY LIMIT THE NUMBER THAT ARE APPROVED.

[REDACTED] ASKED WHETHER IT WAS POSSIBLE TO RECONCILE THE ORDERLY CRITERIA ESTABLISHED BY THE US VERSUS THE REAL POLITICAL PRESSURES - INCLUDING THE IMAGES PRESENTED BY CNN - THAT ARE FACED BY THE SECURITY COUNCIL AND THE SECRETARIAT.

FOIA B6

5. EMPHASIZING THAT PEACEKEEPING OPERATIONS WILL BE EVALUATED ACCORDING TO THE CUMULATIVE WEIGHT OF THESE VARIOUS CRITERIA AND ON A CASE-BY-CASE BASIS, AMBASSADOR INDERFURTH SAID THAT THE US AND UNSC DECISION TO APPROVE SHOULD TAKE INTO CONSIDERATION THESE FACTORS. NOT ONLY DID THE UNSC PRESIDENT ADOPT THESE BASIC CRITERIA IN HIS MAY 3 STATEMENT, BUT SOME STANDARDS ARE NEEDED TO GUIDE THE DECISION TO APPROVE AN OPERATION - OTHERWISE THE UN WILL BE IN A POSITION OF TRYING TO DO TOO MUCH WITH TOO LITTLE. SHEEHAN ADDED THAT THE ESTABLISHED CRITERIA SHOULD ALLOW THE UN TO WITHSTAND THE PRESSURE FROM CNN AND THE POTENTIAL DANGER OF PREMATURELY ENTERING INTO THEATRES FOR WHICH IT IS NOT PREPARED.

UNCLASSIFIED

UNCLASSIFIED

6. A REPRESENTATIVE FROM THE LEGAL OFFICE ASKED WHETHER THESE SUNSET PROVISIONS ARE REALISTIC. INDERFURTH ACKNOWLEDGED THAT THERE WAS CONSIDERABLE DEBATE IN CONGRESS ON THE APPROPRIATENESS OF SUNSET PROVISIONS, PARTICULARLY WHEN APPLIED TO HUMANITARIAN SITUATIONS LIKE RWANDA, AND THAT THIS TOO WOULD HAVE TO BE WEIGHED ON A CASE-BY-CASE

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 02161 01 OF 03 210200Z  
BASIS.

7. [ ] SAID THAT HE WAS DISTURBED BY THE INCREASING MICRO MANAGEMENT BY THE UNSC. IN PAST YEARS, HE OBSERVED, THE SECRETARIAT HAD MUCH AUTONOMY, "DO IT DAG'S WAY," BUT NOW THE UNSC IS INVOLVED IN EVERY DETAIL AND IS MICROMANAGING THESE OPERATIONS. WE ARE IN DANGER OF CREATING AN IMBALANCE IN THE PROPER RELATIONSHIP BETWEEN THE UNSC AND THE SECRETARIAT, HE CONCLUDED. NOTING THAT THIS INCREASE ROLE OF THE UNSC IS A DIRECT REFLECTION OF THE UN'S INCREASED ACTIVITY IN INTERNATIONAL AFFAIRS, INDERFURTH SAID THAT HE HOPED THAT THE PROPOSALS CONTAINED IN THE NONPAPER ARE A SERVICE TO THE UN AND OFFER A WAY OF MAKING IT MORE EFFECTIVE.

FOIA B6

8. THE SIT ROOM'S [ ] RAISED THE ISSUE OF WHEN THE US WILL PARTICIPATE IN AN OPERATION. INDERFURTH STRESSED THAT THE US WILL HAVE TO WEIGH THE DECISION TO PARTICIPATE ON WHETHER IT HAS A VESTED INTEREST IN THE OUTCOME, AND THAT THE US

FOIA B6

CONFIDENTIAL

NNNN

UNCLASSIFIED

UNCLASSIFIED

CONFIDENTIAL

PAGE 01 USUN N 02161 02 OF 03 210201Z  
ACTION IO-16

INFO	LOG-00	AF-01	ARA-01	CIAE-00	C-01	OASY-00	DODE-00
	EAP-01	EUR-01	HA-09	H-01	TEDE-00	INR-00	LAB-01
	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00
	SS-00	TRSE-00	T-00	USIE-00	SA-01	PMB-00	/045W

-----49935A 210202Z /38

O 210144Z MAY 94  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 6613  
INFO UN SECURITY COUNCIL COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 02 OF 03 USUN NEW YORK 002161

E.O.12356: DECL:OADR  
TAGS: PREL, UNSC  
SUBJECT: UN REACTS TO PDD-25

RESERVES THE RIGHT TO ACT EITHER UNILATERALLY OR  
THROUGH AN AD HOC ARRANGEMENT SUCH AS IN DESERT  
STORM.

9. [REDACTED] RAISED THE ISSUE OF WHAT SORT OF  
COMMAND AND CONTROL ARRANGEMENTS WERE REQUIRED FOR  
US PARTICIPATION. HER UNDERSTANDING WAS THAT THE  
US WILL RETAIN "COMMAND" OVER ITS FORCES, THAT IS,  
THE RIGHT TO DISCIPLINE AND WITHDRAW ITS TROOPS AS  
IT SEES FIT, BUT THAT "OPERATIONAL CONTROL" WOULD  
CONFIDENTIAL

FOIA B6

CONFIDENTIAL

PAGE 02 USUN N 02161 02 OF 03 210201Z  
BE GIVEN TO THE UN. COL. CLONTZ SAID THAT THIS WAS  
THE BASIC AND IMPORTANT DISTINCTION, AND THAT THE  
US AGREES WITH THE IMPORTANCE OF UNITY OF COMMAND.  
THE US WILL ONLY PLACE ITS TROOPS IN AN OPERATION  
IF IT CAN AGREE TO THE CONTROL ARRANGEMENTS, HE  
ADDED. [REDACTED] QUICKLY ADDED THAT THIS  
REPRESENTED A POSITIVE DEVELOPMENT IN HIS OPINION,  
SUGGESTING A FEAR THAT THE US MIGHT OUTRIGHTLY  
REJECT THE POSSIBILITY OF PARTICIPATING IN ANY  
FUTURE OPERATIONS.

UNCLASSIFIED

UNCLASSIFIED

ON HUMANITARIAN ASSISTANCE  
-----

10. MANY UN OFFICIALS ALSO RAISED THE DILEMMA THAT MANY PEACEKEEPING OPERATIONS WERE OF A HUMANITARIAN NATURE AND THEREFORE REQUIRED QUICK AND PROMPT UN ACTION; HOWEVER, THE UNSC WAS GENERALLY TOO SLOW TO RESPOND TO THESE EMERGENCIES, AND THE US'S CRITERIA MIGHT REPRESENT ANOTHER OBSTACLE TO EXPEDITIOUS ACTION. BLANEY RESPONDED THAT US WAS PROPOSING VARIOUS MECHANISMS FOR STRENGTHENING THE RELATIONSHIP BETWEEN DPKO AND DHA, PARTICULARLY IN THE FIELD. [ ] CONTRIBUTED THAT IT IS IMPORTANT NOT TO BLAME UNSC DELIBERATIONS FOR THE DELAYS IN GETTING HUMANITARIAN RELIEF. THE PROBLEM, HE EMPHASIZED, WAS THE LACK OF POLITICAL WILL BY AND THE WILLINGNESS OF THE MEMBER STATES TO CONTRIBUTE TROOPS. THIS WAS CLEAR IN THE CASE OF RWANDA, HE CONCLUDED.

FOIA B6

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 02161 02 OF 03 210201Z  
ON FINANCIAL ASPECTS  
-----

11. [ ] ASKED HOW PD-25 WOULD AFFECT THE PEACEKEEPING SUPPORT ACCOUNT, AND HOW THE US INTENDED TO PAY FOR THESE PROPOSALS SINCE THE UN IS UNDER TIGHT BUDGETARY CONSTRAINTS. INDERFURTH NOTED THAT MANY OF THESE PROPOSALS ARE EITHER NOT COSTLY OR MIGHT BE ASSISTED BY THE US ON A NON-REIMBURSABLE BASIS (AS HAS BEEN DONE IN THE PAST). CONCERNING THE USE OF THE SUPPORT FUND FOR PEACEKEEPING OPERATIONS, SHENWICK SAID THAT BOTH THE UN AND THE US HAD THE SAME GOAL - STRENGTHENING PEACEKEEPING OPERATIONS - BUT THAT IT WAS IMPORTANT THAT MONEY THAT IS USED FROM THE SUPPORT FUND BE CHANNELLED TO LEGITIMATE PEACEKEEPING ACTIVITIES AND NOT FOR NON-RELATED SERVICES.

FOIA B6

12. [ ] IDENTIFIED VARIOUS FINANCIAL ELEMENTS OF PEACEKEEPING OPERATIONS THAT NEEDED REFORM: AN INCREASE IN THE RESERVE FUND; A FAST-TRACK COMMITMENT IN THE FIFTH COMMITTEE; A FAST-TRACK COMMITMENT IN ACABQ; AND GREATER INTERNAL CONTROLS AND ACCOUNTABILITY. LINDA

FOIA B6

UNCLASSIFIED

UNCLASSIFIED

SHENWICK AGREED IN PRINCIPLE WITH THE NECESSITY OF THESE VERY REFORMS, AND ADDED AND IT WAS BETTER IF THEY WERE INITIATED BY THE SECRETARIAT THAN BY A MEMBER STATE.

ON LOGISTICS ASSISTANCE  
-----

CONFIDENTIAL

CONFIDENTIAL

PAGE 04            USUN N 02161 02 OF 03 210201Z

13. [REDACTED] ACKNOWLEDGED THE TREMENDOUS ASSISTANCE GIVEN BY THE US AND THE PENTAGON IN THE PAST, AND EMPHASIZED THAT FOD HAS BENEFITTED MOST FROM THE TOOLS - RATHER THAN THE ADVICE - IT HAS RECEIVED. COL. CLONTZ SAID THAT THE US HAS ALSO BENEFITTED FROM THIS INTERNATIONAL EXPERIENCE, AND STANDS READY TO EXPLORE HOW OTHER TOOLS AND LESSONS THAT THE PENTAGON HAS ACQUIRED OVER THE YEARS MIGHT BE RELEVANT TO FOD.

FOIA B6

ON PUBLIC RELATIONS  
-----

14. [REDACTED] OF DEPARTMENT OF PRESS INFORMATION, CONTRIBUTED THAT HOST COUNTRY PERCEPTION IS VERY IMPORTANT TO THE SUCCESS OF THE OPERATION, AND THAT DPI MUST BE MORE FULLY INVOLVED IN THE DPKO. CAN WE ARRANGE MEETINGS BETWEEN THE US AND DPI IN THE FUTURE? INDERFURTH SAID THAT WAS VERY INTENT OF US POLICY, AND THAT THE NONPAPER RECOGNIZES THAT MORE MUST BE DONE TO STRENGTHEN THE PUBLIC INFORMATION SIDE OF PEACEKEEPING

FOIA B6

CONFIDENTIAL

NNNN

UNCLASSIFIED

UNCLASSIFIED  
CONFIDENTIAL

PAGE 01            USUN N   02161   03 OF 03   210201Z  
ACTION IO-16

INFO	LOG-00	AF-01	ARA-01	CIAE-00	C-01	OASY-00	DODE-00
	EAP-01	EUR-01	HA-09	H-01	TEDE-00	INR-00	LAB-01
	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00
	SS-00	TRSE-00	T-00	USIE-00	SA-01	PMB-00	/045W
				-----49935C   210201Z /38			

O 210144Z MAY 94  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 6614  
INFO UN SECURITY COUNCIL COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 03 OF 03 USUN NEW YORK 002161

E.O.12356: DECL:OADR  
TAGS: PREL, UNSC  
SUBJECT: UN REACTS TO PDD-25

OPERATIONS.

ALBRIGHT

CONFIDENTIAL

NNNN

UNCLASSIFIED